







April 17, 2015

Tom Wheeler, Chairman Federal Communications Commission 445 12<sup>th</sup> Street SW Washington, DC 20554

Dear Chairman Wheeler,

In recent months, a large number of constituents have contacted our offices with issues concerning the Federal Communications Commission's Lifeline Program. In the last two years, the Universal Service Administrative Company ("USAC") and the FCC's Wireline Competition Bureau ("Bureau") created a recertification process and amended it a year later, causing confusion amongst recipients. The most recent amendment (DA 14-303) allows eligible telecommunications carriers ("ETCs") to elect USAC to perform the Lifeline recertification process. Verizon opted for USAC to perform the recertification process. In November 2014, millions of Verizon's Lifeline subscribers received the recertification letter and form from USAC instead of Verizon.

Since January 2015, our offices noticed a pattern of those that had issues with Lifeline Program. A vast majority of them were seniors with limited English proficiency (LEP). They were longtime Lifeline recipients of Verizon's program and Verizon discontinued their Lifeline benefits without prior notice. Finally, when we inquired about recertification, the seniors said they never received any recertification forms from Verizon.

Thirty-seven percent of New York City's population is foreign born and over 48 percent of the population speaks a language other than English at home. Yet, the recertification form is only available in English. In addition, the recertification letter, which is separate from the form, is only available in English and Spanish. There is no indication in any other languages that the information subscribers are receiving from USAC will affect their Verizon telephone service. When asked about translated forms and letters, representatives from USAC indicated that a directive must come from the FCC and the Bureau.

That is why we request that the Federal Communications Commission and the Bureau work with USAC to revise the recertification guidelines and include multilingual notices informing subscribers of how the recertification process will affect their service, as well as multilingual applications. We look forward to working with you to ensure that the most vulnerable New Yorkers can continue to be connected through the Lifeline Program.

If you have any questions or concerns, please do not hesitate to contact New York City Council Member Margaret Chin at (212) 587-3150, New York State Assemblywoman Nily Rozic at (718) 820-0241, or New York State Senator Daniel Squadron at (212) 298-5565.

Sincerely,

Margaret Chin

Margaret S. Chin New York City Council Member

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Nily Rozic New York State Assemblywoman

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Daniel Squadron New York State Senator

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Nydia M. Velázquez Member of Congress

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Toby Ann Stavisky New York State Senator

Shilder Selve

Sheldon Silver New York State Assemblyman



Peter Koo New York City Council Member



Rosie Mendez New York City Council Member

Mark Weprin New York City Council Member

Jewold Hadlen

Jerrold Nadler Member of Congress



Peter J. Abbate, Jr. New York State Assemblyman



Jimmy Van Bramer New York City Council Member



Rory Lancman New York City Council Member



Mark Treyger New York City Council Member

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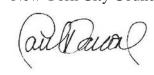
Gale A. Brewer Manhattan Borough President



New York State Assemblyman

Daniel Dromm New York City Council Member

Carlos Menchaca New York City Council Member



Paul Vallone New York City Council Member



May 21, 2015

The Honorable Nydia M. Velazquez U.S. House of Representatives 2302 Rayburn House Office Building Washington, D.C. 20515

Dear Congresswoman Velazquez:

Thank you for your letter regarding the Lifeline recertification process in New York. I appreciate your interest in this matter and am pleased to provide the enclosed letter on this issue from the Chief of the FCC's Wireline Competition Bureau and our Managing Director.

If you have any additional questions or need any further assistance, please do not hesitate to contact me.

Sincerely,



## Federal Communications Commission Washington, D.C. 20554

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Dear Congresswoman Velazquez:

Thank you for your letter expressing concerns regarding the Lifeline recertification process in New York. We share your concerns. The goal of the Lifeline program is to ensure that affordable communications services are available to low-income consumers, and our processes should support that goal. We take seriously the importance of the Lifeline program to those consumers, including those for whom English is not their first language. As explained below, we have already made changes to the recertification process so that consumers better understand the process, and we are also considering additional changes in response to these concerns.

The recertification process ensures that Lifeline support goes to qualifying consumers. By requiring providers to recertify that their subscribers remain eligible for the Lifeline benefit, we ensure that scarce resources are targeted to those consumers who need the service. In those cases where a state administrator does not perform recertification, the 2012 Lifeline Reform Order permits carriers either to recertify their customers directly or to utilize the Universal Service Administrative Company (USAC) to recertify customers on their behalf. USAC makes an effort to ensure that consumers understand their recertification obligations and the recertification process. If a provider elects for USAC to recertify its customers on its behalf, USAC sends a letter to each customer, in both English and Spanish, informing the customer of the obligation to recertify that he or she remains eligible for the Lifeline benefit. The letter explains the recertification process, how the consumer may confirm eligibility, and that the consumer has 30 days to complete the recertification, or he or she will no longer receive the Lifeline benefit. Consumers have three methods, in both English and Spanish, to respond to the recertification letter: (1) call a toll-free number and respond through an interactive voice response system; (2) recertify through a USAC-maintained recertification website; or (3) complete, sign, and return a recertification form via U.S. Mail. The consumer will also receive an automated call or text message in both English and Spanish during the 30-day period to encourage him or her to respond to the letter.

Despite USAC's efforts, we understand that some consumers may not have received or understood their recertification notices. This could be due to a variety of reasons, including that the consumers may have moved to a new address, English or Spanish (as you note) may not be accessible languages to them, or because they did not otherwise understand the notice. Consumers may also not recognize that a letter from USAC is related to their Lifeline benefit. Significantly, this is the first year that Verizon has elected to use USAC instead of performing recertification on its own. Therefore, the majority of Verizon's subscribers were unfamiliar with USAC's process, which may differ from Verizon's process from prior years or the process of other providers.

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While we are confident that these changes to the recertification process will alleviate some of the issues raised in your letter, we are also considering additional changes to address your concerns. Specifically, we are examining ways that USAC can better identify itself to consumers, so consumers understand USAC's role in the recertification process. We are also examining whether USAC should provide recertification notices and opportunities to respond to the recertification attempt in languages other than English and Spanish. We will continue to look for ways to improve our recertification processes and believe that these efforts, along with the reforms described above, will improve the Lifeline program for consumers.

We appreciate your interest in this matter. Please let us know if we can be of any further assistance.

Sincerely,

Julie A. Veach

Chief, Wireline Competition Bureau

Jon Wilkins



May 21, 2015

The Honorable Jerrold Nadler U.S. House of Representatives 2110 Rayburn House Office Building Washington, D.C. 20515

Dear Congressman Nadler:

Thank you for your letter regarding the Lifeline recertification process in New York. I appreciate your interest in this matter and am pleased to provide the enclosed letter on this issue from the Chief of the FCC's Wireline Competition Bureau and our Managing Director.

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Julie A. Veach

Chief, Wireline Competition Bureau

Joh Wilkins



May 21, 2015

The Honorable Margaret S. Chin New York City Council Member Chatham Green 165 Park Row Suite #11 New York, NY 10038

Dear Councilwoman Chin:

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Julie A. Veach

Chief, Wireline Competition Bureau

Jon Wilkins



May 21, 2015

The Honorable Nily Rozic New York State Assemblywoman 159-16 Union Turnpike Flushing, NY 11366

Dear Assemblywoman Rozic:

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hief, Wireline Competition Bureau

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